#### Public Order & Public Safety Policing

Dr Clifford Stott, University of Leeds

Supt. Owen West, Insp. Richard Cawkwell; Chief Insp. Derek Hughes and Supt. Dave Lunn, West Yorkshire Police.

















# POPS has significant financial, extraction, reputational and social 'costs'











### Reducing risk?

- West Yorkshire over the three football seasons from 2011 to 2014 a total of 18,326 police officers were deployed to football related public order operations.
- What can be done to reduce level of demand on police resources and lower the risk of negative outcomes?
- Can an evidence based knowledge exchange framework be utilized?









#### Context

- Adapting to Protest: HRA (1998) and science related reforms.
  - Core to strategy for policing protest.
- Significant academic expertise available at University of Leeds.
  - Knowledge co-production and exchange.
- PLT unit developed by WYP in late 2013 in context of EDL Bradford.
  - Increased numbers of PLTs recently trained & available but not routinely deployed in football.
- Opportunities for WYP to become world leading.
  - Capability to shape new policy and training that could then flow into new training provisions linked to Carr Gate / N8 PRP.









## Co-production

- Does the PLT approach apply to football?
  - What are the barriers and opportunities?
- Involved actions
  - Training events, questionnaires, field based observations, debriefs and a national PLT conference in partnership with the College of Policing.
- Observations
  - Included Supt Owen West and Inspector Richard Cawkwell.
  - In total data drawn from 10 fixtures at Leeds, Bradford & Huddersfield of which 4 had PLT deployments.









# Some general findings

WYP approach to football is of a high standard but could be developed in a number of areas:

- Strategy does not reflect APP: stark contrast to protest.
- Approach to planning is resilient but led to 'over' and 'under' resourcing of fixtures:
  - 6 PSU's (150 officers) to police 200 away fans v 4 PSUs to police 4000.
- Weaknesses in intelligence & capacity for dialogue.
- Overwhelming focus on the policing of 'away' fans
  - where it was 'home' fans that were representing greatest and ongoing risk.
- Police Liaison does have clear operational benefits for conflict & resource reduction, which are limited by various 'internal' issues.









#### **Benefits & Barriers**

- In football PLTs played an important role in terms of:
  - adding depth and quality to 'risk' assessment improving command decision making;
  - enhancing police capacity for dialogue, communication and 'self-regulation'
  - avoidance of 'disorder' and police coercion.
- Problems were identified in terms of:
  - force strategy, resistance to change, lack of structural investment / inclusion and inappropriate deployment of the resource.









### Describing the positives

#### PLTs described how they:

- Provided improved dialogue and communication.
- Enhanced cooperation from influential figures in crowds.
- Improved quality of information / intelligence.
- Increased situational awareness among command team and impacted positively on proportionality
- Empowered police legitimacy and capacity to prevent disorder.









### Describing the negatives

#### PLTs described how there was:

- Poor overall management by some commanders.
  - "Commanders not clear of PLT role / expected to gather intel rather than be a sponge for information / over use of PLT when op no longer required PLT intervention."
- Competency for the role among some PLTs
- Hostility from many PSU colleagues
  - "Poor attitude of colleagues toward PLT / lack of knowledge among wider PSU officers of value of PLT role".



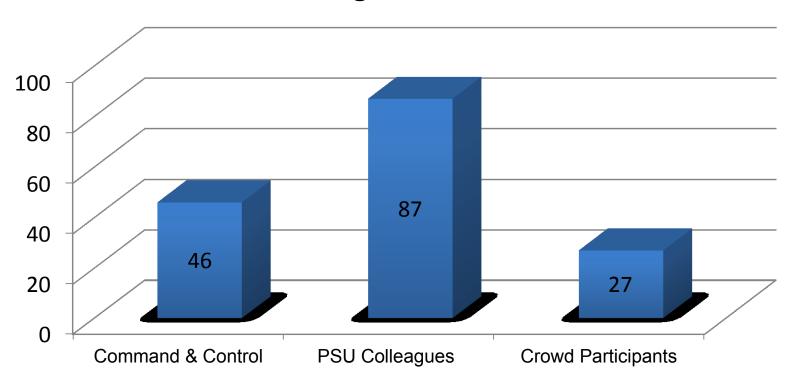






# Managing change?

#### **Negatives %**











#### **Implications**

- 1. Initial findings indicate importance of enhancing liaison capability and opportunity for developing such capacity in football.
- 2. Requirement to address force strategy, training and resourcing.
- Any change that is introduced needs to be properly managed to create internal legitimacy.

















### Implications – PEEL

- Conflict Reduction Strategy may reduce resource over time <u>Efficiency</u>
- Differentiation allows precision guided interventions -Effectiveness
- ESIM tactical options before coercion or force -<u>Legitimacy</u>

















# Success of PLT / Policing Football

- PLT now embedded in WYP protest policing as the primary tactic
- Relatively small numbers of officers achieving significant outcomes
- Achieved through energy, commitment and ownership
- "Bolting" PLT onto match day policing is not the answer.













#### Event Police?

- Capability gap exposed at football with some police officers
- Scope to explore concept of 'Event Police'
  - Officers identified and trained to a level whereby they are impacting on the behaviour and conduct of supporters / risk groups
  - Engaging and problem solving but agility to step up into more robust tactics should the need arise

























